

ITEM 3.11 continued	Street Ref. No.	Road Name	From	To
	14	Drew Ave. So.	W. 109 <sup>th</sup> St.	W. 110 <sup>th</sup> St.
	15	Ewing Ave. So.	W. 109 <sup>th</sup> St.	W. 110 <sup>th</sup> St.
	16	Vincent Ave. So.	W. 106 <sup>th</sup> St.	W. 108 <sup>th</sup> St.
	17	Upton Ave. So.	W. 106 <sup>th</sup> St.	W. 108 <sup>th</sup> St.
	18	14 <sup>th</sup> Ave. So.	E. 96 <sup>th</sup> St.	E. 98 <sup>th</sup> St.

**Cancelled Original Agreement with Bolton & Menk, Inc. ITEM 3.12A** Motion was made by Baloga, seconded by Nordstrom, and all voting aye, to cancel the original Professional Services Agreement with Bolton & Menk, Inc. for design and construction services of the NE Penn Drainage Area Improvement Project. The original contract was for \$914,466.00, of which \$257,260.96 has been spent leaving a remaining balance of \$657,185.04.

A new agreement with Bolton & Menk, Inc. (Item 3.12B) was drafted to more clearly define the scope of changes that have occurred since the original agreement was approved on February 27, 2012, which includes stormwater modeling as a result of the current redesigning of the I-35W/1-494 interchange by the Minnesota Department of Transportation (MnDOT).

**Approved New Agreement with Bolton & Menk, Inc. ITEM 3.12B** Motion was made by Baloga, seconded by Nordstrom, and all voting aye, to approve a new Professional Services Agreement with Bolton & Menk, Inc. for modeling and a feasibility analysis of a recently developed storm sewer alignment for the NE Penn Drainage Area Improvement Project. The new contract is at a base cost of \$65,380.00 plus a \$4,620.00 contingency for a total budget of \$70,000.

Funding is available from the Storm Utility 530-8320-433.62-03.

**Approved Services Addendum with HealthPartners ITEM 3.13** Motion was made by Baloga, seconded by Nordstrom, and all voting aye, to approve a Services Addendum with HealthPartners. This Addendum specifically allows the City to be reimbursed for influenza, Tdap and pneumococcal vaccinations given to HealthPartners' enrollees at employer sites. The term is for the period beginning October 1, 2013, revised annually, with a fee schedule for the above vaccinations. Reimbursements from HealthPartners for vaccinations given to enrollees through the Public Health Division from 2005-2012 have totaled approximately \$92,000.

No budget adjustment is required.

**OPENED PUBLIC COMMENT PERIOD** The Mayor declared the public comment period open for those wishing to address the Council on matters other than items included on the agenda. No one came forward to speak, so the Council returned to its regular agenda.

**Renewed Currency Exchange Licenses ITEM 5.1A** Motion was made by Nordstrom, seconded by Baloga, and all voting aye, to approve the Currency Exchange license renewal applications for the following applicants for the license period commencing January 1, 2014 and expiring on December 31, 2014:

Pawn America	SuperCash
8650 Lyndale Avenue South	7848 Portland Avenue South

No public testimony was received.

**Closed Public Hearing & Continued to Dec. 16 Applications Regarding Hyland Ski & Snowboard Area ITEM 5.2A** Glen Markegard, Planning Manager presented the staff report on the applications by Three Rivers Park District (applicant and owner for the chalet area) and the City of Bloomington (owner of the Normandale Lake Park surface parking lot) for Final Site and Building Plans for a 36,663 square foot chalet building redevelopment and supporting improvements and a Conditional Use Permit (CUP) and Final Site and Building Plans for a 157-space expansion to an existing surface parking lot at the Hyland Ski & Snowboard Area (HSSA). Additional presentations were made by Kirk Roberts, City's Traffic & Transportation Engineer and Boe Carlson, Three Rivers Park District.

**ITEM 5.2A continued**HSSA Chalet and Parking Lot Improvements – Staff Report*(Glen Markegard, Planning Manager)*

- Agenda
- Aerial of the HSSA, Chalet Road, Normandale Lake and East Bush Lake Road
- Three applications: Final Site and Buildings Plans for the chalet and a Conditional Use Permit and Final Site and Building Plans for an expansion to an existing surface parking lot.
- Existing Chalet Site: Compared existing conditions with proposed conditions.
- Proposed Chalet Site: Proposed to double in size to 36,000 square feet. Parking is proposed to decrease by 77 parking spaces in order to bring it up to Code. While the footprint of the chalet is increasing, the problem relates to the drop-off area.
- Existing Chalet Site Aerial Photo
- Proposed Chalet Site: Site plan – provides more drop-off area.
- No changes proposed to the ski hills -- just the building and the parking lot.
- Existing Chalet Photos: Built in 1974
- Proposed Chalet Renderings: Described exterior materials and showed views of the building from different vantage points.
- Aerial of Normandale Lake Parking Area: Proposed to add more parking for use in the winter months. It's City property so a joint agreement will be presented to Council on December 2.
- Existing Normandale Lake Parking: To be reconstructed.
- Proposed Normandale Lake Parking: Shuttle stop will be added. Brings lot up to Code.
- Expansion of the Lot to the North: Neighbors opposed expanding to the south so lot will be expanded to the north, which is predominantly a grassy area today.
- Proposed Normandale Lake Parking Area: Parking lot rendering. Real time message signage to display parking lot availability. Sidewalk to be extended to the south to the shuttle stop and possibly all the way to the chalet in the future, which would be a separate project.
- Alternative Parking Surfaces: No alternative parking surface is recommended at this location.
- Aerial: 168 spaces proposed at the chalet, 368 spaces at the Normandale Lake lot, which will reduce the trips along the residential roadway, plus 239 spaces at the Bush Lake Beach lot.
- Changes from Existing Conditions: Losing 77 spaces at the chalet but gaining 157 at the Normandale Lake lot for a net increase of 80 proposed parking spaces.
- Recommendations: No recommendation from the Planning Commission meeting. Staff recommends approval contingent upon Council's approval of a Joint Agreement on Dec. 2.
- Correspondence supporting and opposing this project was provided in the Council packets.

HSSA Chalet and Parking Lot Improvements – Traffic Study:*(Kirk Roberts, Traffic & Transportation Engineer & Tony Hepplemann, WSB & Associates)*

- Purpose
- Trip Generation Methodology: Number of vehicles data gathered in March 2013. Drop-offs resulted in a greater number of trips generated.
- Trip Generation Estimate: Average Weekday = 2,000 vehicle trips and Average Peak Weekend Day = 4,333 vehicle trips.
- Chalet Road Trips: Those that are parking at the chalet will result in a reduced number of trips on Chalet Road. Drop-offs are encouraged to take place at the Normandale Lake parking lot.
- Chalet Road Forecast: Existing vs. proposed daily trips and peak hour trips. Expect less traffic on Chalet Road.
- Annual Chalet Road Trips: Average number of trips per visitor is two (2) resulting in 320,000 vehicle trips per year on Chalet Road.
- Estimated Peak Parking Demand: Peak Weekend and Average Weekday Parking Demand
- Level of Service: East Bush Lake Road & 84<sup>th</sup> Street: Will continue to operate at its current LOS "C" – 21 seconds per vehicle delay.

**ITEM 5.2A continued**HSSA Redevelopment – City of Bloomington Review:*(Boe Carlson, Three Rivers Park District Associate Superintendent)*

- HSSA Background: One of a few areas jointly managed by Three Rivers and the City. Purchased the ski resort in 1957 and built the chalet in 1974. Now 40 years later, it needs to accommodate snowboarders and others.
- Project Goal: Relieve physical and operational challenges that exist in an aging and overcrowded facility. There's a rush of visitors coming and going at peak times. Maintain the current operation of the hill while improving user experience. Could have 1750 people at the hill at one time over the weekend (800 standing in line, 200 riding the lifts, 450 milling around the building, and 300 actively skiing). Not enough chalet space to properly serve 450 people.
- Two Level Chalet: Approximately 36,000 total square feet.
- HSSA Chalet & Parking Plan: Rendering and site plan to accommodate approximately 160,000 visits per year. Approximately 60% of participants take lessons, approximately 20% are season pass holders, and approximately 20% are walk-in skiers. Three Rivers purposely reduced the amount of parking at the chalet, which will reduce the number of trips on Chalet Road. They're currently running two shuttle buses but plan on operating a total of three.
- Reconfiguration of the Existing Normandale Parking Area: Considering charging a fee at the chalet parking lot. Two locations for shuttle stops. There will be a designated stop for shuttle drivers. Proposed trail connection to the north and to the south.
- New Parking Expansion to the North
- Cost Sharing: Three Rivers to pay for design and construction of new lot to the north of existing lot, the shuttle areas, and associated HSSA signage (estimated at \$750,000). City to pay for design and reconstruction of the existing lot (estimated at \$1,000,000). Park District and City to each pay one-half of stormwater management and permitting as required by the Watershed District. Park District to coordinate design, bidding, and construction oversight of the entire project.
- Key Components: Not proposing any expansion of the current services inside. Not looking to expand any of the ski school space. Majority of building expansion is in kitchen area, spaces for people to eat, bathroom space and changing space for users and families. More storage space for the teams to store their bags. Majority of expansion is to serve the current clientele, improve circulation, dining, kitchen and HVAC equipment.
- Questions

Council comments/inquiries:

Winstead stated the doubling of the chalet size is very positive and should be done but it's the impact of the additional trips on the neighborhood. He said it's between 150,000-170,000 annual trips. He asked Three Rivers if there were plans to improve the hill to make more capacity for lifts.

Carlson replied there are no plans for improved or additional terrain area. They've looked at upgrading existing conditions with larger chair lifts, etc. but they're looking at how to shorten the snowmaking time.

Winstead asked if there was anything in the plan to increase the hill.

Carlson said there has been consideration in spending this money to have the building open more than just during the winter. As a result, other hill uses were explored but none of them interested the Board. He said they're a teaching facility.

Winstead requested Carlson speak to the effectiveness of using the off-site parking. He talked about dropping the kids and equipment off while the driver goes to park the car.

Carlson said their issue is the high school racer, teenager, etc. and that the chalet parking lot will be expensive parking. He said they will need to educate the public on how to use the shuttles and they'll need dependable buses.

**ITEM 5.2A continued**

Winstead inquired as to the street classification of Chalet Road.

Roberts replied it's classified as a "local" street.

Winstead asked what will happen during the year of construction for food service, lockers, heat, etc.

Carlson said they're talking to City staff about that but they will not be able to accommodate the existing numbers during the construction period. He said they'll probably lose that 20% of walk-up skier business during the construction. He said a lot of teams rely on this location but it will be a greatly diminished program.

Busse asked if Three Rivers had considered running shuttle buses from the Normandale Lake Office Towers due to the number of daily trips and potential loss of green space.

Carlson said they looked at a number of options -- a gondola, the alignment of the railroad tracks, parking on the west side with a tunnel under the tracks, etc. All of those options were presented at an open house but all had a fatal flaw. He said the Railroad was unwilling to work with the Three Rivers Park District. He said they will try and reduce the overflow parking at Bush Lake. He said due to the neighborhood feedback and the dislike for a parking expansion to the south, the parking lot was moved to the north.

Baloga said this is a great asset for the community but expressed the following concerns: The number of visitors to the HSSA should be a condition capped at or about the current level; the parking lot expansion to the north should be a condition, as green space is precious to everyone. He questioned why the lot would have to be paved. He said the parking at the ski jump is unpaved and doesn't want to create more light pollution or carbon footprint for this parking. He asked why this couldn't be used as an unpaved parking area. He also inquired as to why the lights at HSSA continue to stay on all night for maintenance. He said everyone needs to be sensitive to the energy footprint and the number of lights on after hours needs to be reduced.

Carlson replied they're reviewing their operational options to try and have lights on only in the areas in which maintenance is occurring and they've changed from steel to rubber plows. He said they will continue to look at the lighting issue.

Winstead suggested Three Rivers do more than just look at it but do something about it.

Nordstrom asked about the possibility of having food trucks to serve people while the HSSA kitchen is out of commission during construction.

Winstead commented that would require a license.

Carlson said Three Rivers will explore that with the City.

The public was invited to speak.

Speaker #1: Kevin Velgersdyk, 8621 Chalet Road

He read from the letter he previously sent to the Council opposing this project. He said he attended the Planning Commission meeting where the vote was 3-3. He said the proposed parking lot expansion will be detrimental to the area and talked about the traffic back-up that will occur on Chalet Road with another lot to turn right into. He asked the Council to keep the Normandale Lake parking lot site a green space for people to recreate and have it designated as an official play field.

Hulting asked Velgersdyk to talk about the trade-offs, as he believes with the considerable cuing into the lot and the parking lot expansion to the north, the back-ups on Chalet Road might go away.

Velgersdyk said he's not convinced about that. He's afraid people will drive up to the ski hill, drop their kids off, drive back, park and then take the shuttle. He commented the shuttles currently coming out of the parking lot typically run the stop signs.

Winstead stated the back-up stacking should be addressed by the new design.

**ITEM 5.2A continued**

Speaker #2: Bill Murnane, 160 Spur Circle, Medina, MN

He is the parent of three kids and was the president of Team Gilboa, which trains at HSSA. He said there is currently no place to drop off kids, which makes it an unsafe situation. He said cars double-park. His kids learned to ski at Hyland. He said this plan proposes a large staging area, which will improve the safety for the 9-11 year olds. He said the parking area that used to be available to watch the skiers, however, will be removed. He thanked everyone for working to a compromise to make HSSA better. He said Team Gilboa has 300 members and they all support this proposal.

Speaker #3: Charlene Vervais, 6115 Mt. Normandale Drive

She said she lives directly across the street from the HSSA entrance. She also attended the Planning Commission meeting. She read from a prepared statement. Prior to stating her reasons for opposition to this project, she talked about the noise variance Three Rivers was granted years ago and how they have not adhered to the conditions of that variance.

Winstead requested Vervais focus her comments on the proposed project and the traffic.

Vervais continued reading from her prepared statement and said she'd like a permit to park cars of HSSA users in her driveway like people do during the State Fair to help recoup the \$65,000 they've spent to lessen the noise impacts from HSSA. She explained why she opposes this project. She requested a fence along the tracks to keep people from illegally crossing in certain areas because it's a violation of State statute. She said Three Rivers expanded and remodeled a few years ago and now doubling the chalet space will create an even larger event space.

Speaker #4: Mark Needham, 3401 West 84<sup>th</sup> Street

He said he's a taxpayer, not a skier, and asked if this expansion is using tax money.

Winstead replied the rebuilding of the chalet and the expansion of the parking lot will use Hennepin County tax dollars and the parking lot at Lake Normandale will use City tax money. He said it's a \$14 million project that will use Hennepin County and City tax dollars.

Needham said \$14 million is a lot of money to spend when the plan is not to add any more skiers. He said it is not good stewardship of his tax money and opposes the project.

Speaker #5: Leo Hoffman, 6101 Northwood Ridge

He talked about the number of trips and said they could be reduced if Three Rivers could put a snowmaker at the ski jump rather than hauling snow through the parking lot. He requested no parking of delivery trucks in the No Parking Zones. He asked if all of the commercial vehicle trips were included in the trip counts. He requested the air conditioner be screened. He asked if the expanded space was going to be used as a wedding venue. He asked about the difference between a fence and a sound wall. He wants to build a noise wall along his house after this project gets built. He suggested the following: A limit be put on the construction noise, the smoking and drinking that takes place in their parking lot be banned, install metered parking for the disc golfers, put a speed limit on the ATV's working on the ski hills and in the parking lots to reduce noise, not plow the parking lot until there is more than one inch of snow, enforce the noise ordinance in the parking lot, and enforce the existing "no off-street parking" condition.

Nordstrom inquired if Three Rivers allows smoking on their property.

Hoffman replied the disc golfers smoke while playing and use bad language.

Speaker #6: David Cammack, 3145 Fountain Lane, Plymouth, MN

He's an Alpine skier and said his kids grew up skiing at this park. He's very familiar with the frustrations resulting from the current chalet and parking lot design. He's been concerned about the safety of the kids using HSSA in the past and said the new design will make it much safer. He believes it's an appropriately sized facility for the use. He said there is less parking up-top for parents who want to experience the program with their kids but this design is better. He said Hyland has a long history of training skiers and supports these long needed improvements.

**ITEM 5.2A continued**

Speaker #7: Fred Sauer, 191 Norman Ridge Drive

He's a fan of the HSSA but is concerned about the loss of green space for a parking lot expansion to the north. He said people use that area as a play area and that if it's turned into a parking lot, it will only be used about six weekends per year. He said he doesn't live right there but asked if turning the area into a parking lot is really a good use of that green space. He opposes turning that space into a parking lot. He suggested HSSA use some of the nearby office parking lots as shuttle lots on the weekends. He doesn't want to see trees removed for a parking lot and said it's the only flat space in that area in which people can play.

Markegard stated the proposed parking lot would be approximately 1-2 acres in size.

Hoffman asked if construction of a parking deck on the east side of the chalet was ever considered.

Speaker #8: Mickey Erickson, 8134 West 109<sup>th</sup> Street Circle

She is a 23-year Bloomington resident. She has three children and all of them learned how to ski and snowboard at HSSA. She works at HSSA on the weekends during the wintertime. She said it's been a wonderful family experience. It's a sport people can do their entire lifetime. She said she's parked at the Bush Lake lot and taken the shuttle. She said the chalet needs to be replaced. She supports the proposal and asked the Council to keep in mind HSSA is a great place for families.

Winstead inquired if the new space will be used as an event center taking on new events.

Carlson replied it will not be used any differently than it is today. It's currently used as an event center and is rented out on occasion, which will continue. He said the disc golf operation will also continue. He said the window of opportunity for holding other events there is limited, as they can't occur during the winter season. He stated the disc golf facility was developed in partnership with the City. And regarding smoking, he said the Three Rivers Park District policy is that it is banned wherever there are youth focused activities. He said it's not allowed at Hyland Hills but it's allowed during disc golf in the summer, as is the sale of beer and wine, because it is played mainly by adults. He said he was not aware of the consumption of wine or beer in the parking lot.

Winstead said it's an issue of concern to the Council and asked Carlson to commit to enforcing the ban on smoking and drinking in their parking lot.

Carlson agreed they would.

Winstead suggested adding a condition requiring fencing on the east side of the parking lot at the chalet if it's not there already or at the least be sure it's in good repair to mitigate some of the off-site traffic issues.

Carlson clarified HSSA is an enterprise facility so very little tax money is being used to redevelop this facility. It's being done with revenues derived from this site.

Bernhardson said City funds will be used for the Normandale Lake Parking Lot site but added staff is looking to secure some park grand funds from the Met Council Park System.

Busse asked if using the office towers for parking and shuttles was ever explored by Three Rivers.

Carlson explained those office tower ramps are privately owned so there would be some liability issues. He commented the owners of those facilities weren't open to this idea.

Fred Seymour, Three Rivers Park District reported the office tower lots are full on holidays and during school breaks.

Carlson reported construction is scheduled to begin mid-March for 14 months and said they will work with the City to minimize construction noise.

Winstead said adequate screening of the utilities on the roof and the orientation of sound away from the residential neighborhood needs to occur.

**ITEM 5.2A continued**

Presenter: Paul Anderson, Partners & Sirny Architects

He said screening of rooftop equipment and acoustic screening will be provided. He said the major air handling, however, will occur within the building.

Motion was made by Busse, seconded by Peterson, and all voting aye, to close the public hearing on the HSSA applications.

Nordstrom commented she seemed to recall testifying at a Three Rivers Board Meeting supporting “no smoking” at any of the Three Rivers Park District facilities.

Winstead questioned the District’s policy on smoking, as it is not allowed in City parks or on the City’s golf courses, at businesses, or in public places. He asked Three Rivers to review its smoking policy. He said this development has its pros and cons. He said he and his children have skied there and it’s a great facility but they’re talking about a major upgrade to the chalet. He said the challenge is the traffic and the parking and how to mitigate it as best for the neighbors.

Bernhardson summarized Council’s concerns as follows: Capacity – as a condition to the issuance of a permit, if legally binding, that basically limits capacity to the current level of wintertime activity; little or no off-season growth without further Council approval; prohibit smoking and drinking on the grounds; provide fencing to limit the crossing of the tracks except where necessary; implement construction controls regarding noise and hours; ensure there is visual and acoustical screening of noise making elements on the new building through plan review; work on controlling the lighting, and ensure adequate parking to reduce the number of trips. He said with regard to the need for additional parking to the north, it’s driven by the current need and the City’s ordinance. He said paving of a grassy area is a Code item and that Three Rivers would need a variance to allow a different surface. He talked about ways in which the Proof of Parking can be accomplished. He suggested the possible use of the Bandshell parking or the office tower parking ramps but said signage is key. He said all of these concerns could be addressed with possible conditions.

Winstead asked if any consideration was given to putting \$750,000 towards installing 100 parking spaces at the bottom of the ski jump, as it’s related, in close proximity, and is on County land.

Bernhardson replied that could be a win/win situation except for a couple of events that are held at the ski jump during the wintertime adding it’s County land.

Baloga suggested continuing this item for another meeting or two.

Motion was made by Baloga, seconded by Peterson, and all voting aye, to continue to the December 16, 2013, City Council Regular meeting, the applications by Three Rivers Park District (8800 Chalet Road and 9001 East Bush Lake Road) and the City of Bloomington (6251 West 84<sup>th</sup> Street and 8500 Dakota Avenue South) as they relate to the Hyland Ski and Snowboard Area.

Winstead said he’s trying to work to yes on this application but would like the County to say yes to the bottom of the ski jump to allow the current green space to remain open.

**CLOSED PUBLIC COMMENT PERIOD**

The Mayor asked if anyone wished to address the Council during the public comment period, or it would be closed. No one came forward to speak so the public comment period was closed.

**Adopted Resolution  
Ordering 2014-101  
PMP Street  
Reconstruction  
Project for Streets No.  
1-11 & 13 and  
Continued to Dec. 16  
Street Ref. No. 12  
ITEM 5.3A  
R-2013-139**

Bob Simons, Engineer & Jen Desrude, Civil Engineer – Development Coordinator jointly presented the staff report on the resolution ordering the 2014-101 Pavement Management Program (PMP) Street Reconstruction Project. Their presentation was as follows:

- PMP Overview
- Pavement Life Cycle
- Calculating Adjusted Front Footage
- Calculating Assessments
- Results of the PMP
- Public Comments: 84<sup>th</sup> Street residents -- lane configuration & special assessment concerns.